

## Measuring shadow banking in Central and Eastern European countries: A new dataset, 2004–2019

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There is hitherto no consensus on the measurement of shadow banking phenomena. The differences can be attributed to the various conceptual definitions of the shadow banking system, lack of data, and difficulties of data compilation. This study developed a unique dataset for measuring the size and main structural characteristics of the shadow banking systems of 11 Central and Eastern European Union (EU) member states. Using several publicly available datasets, the authors constructed an annual database for 2004–2019 as a tool to reliably analyse the region's shadow banking system. To compare these data with those of Western European countries, the study compiled a dataset using the same methodology for three developed Western European countries. The findings show that the size of shadow banking in Central and Eastern European countries relative to their gross domestic product (GDP) is much smaller and its structure significantly different from that in developed EU countries.

### Introduction

Shadow banking (SB) is a new concept that has emerged in the 21st century. McCulley (2009) first used the expression in 2007 at the United States (US) Federal Reserve's annual conference in Jackson Hole, where he drew attention to the rise of short-term market-based housing loan finance outside the regulated banks, that is, in the 'shadow' of regulated banking activities. Since then, the term „shadow banking” been widely used in professional finance and the general press. Many analysts have blamed the emergence of the SB system on the US subprime crisis and the subsequent global financial crisis (GFC). SB has resulted in rapid credit expansion without sufficient control mechanisms because of the opaqueness of risks and risk transfer mechanisms, lack of regulation, and bad incentive structures (Adrian–Ashcraft 2012, Lysandrou–

Nesvetailova 2015, Ban–Gabor 2016). Accordingly, in the wake of the GFC, SB has appeared at the forefront of academia and financial policymaking.

However, to date, there is neither a generally accepted definition nor measurement methodology for SB. The SB systems of Central and Eastern European (CEE) countries are especially under-researched, as the financial systems of these countries are less developed and market-based than those of the developed world. Accordingly, financial system-related problems during and after the GFC have not been linked to the SB system. However, measuring the SB systems of these countries can contribute to a better understanding of the structure and vulnerabilities of the CEE financial system. Accordingly, based on an overview of the concepts, measurement methodologies, and available data, we constructed a dataset for 11 Central and Eastern European Union (EU) member states for the period 2004–2019. We covered Bulgaria, Croatia, Czechia, Estonia, Hungary, Latvia, Lithuania, Poland, Romania, Slovakia, and Slovenia, all of which joined the EU in 2004 or later. To compare their data with those of their Western European peers, we also compiled a dataset representing the same methodology for three Western European countries: Austria, France and Germany. We aimed to provide a publicly available dataset for an in-depth analysis of the region's SB system. We used data from Eurostat for the initial analysis, supplemented by quality checks, corrections, and amendments based on other data sources. A first, quick overview of the data has been provided. However, in line with the aim of this study, we did not conduct an in-depth analysis; the dataset presents scope for future research in this regard.

The remainder of this paper is structured as follows: we present literature review of SB, as a concept, the measurement challenges and existing methodologies, the methodology for the compilation of our dataset, and the main characteristics of CEE SB based on our database. Finally, we summarize the key conclusions. Appendix and [Internet appendix](#) contain the data sources used to construct the dataset and the entire dataset, respectively. [Internet appendix](#) is only available online separately.

### **Shadow banking: definition**

Pozsar et al. (2010) developed the first comprehensive map of SB-related activities and institutions and the definition of SB. They used an activity-based approach and defined SB as follows: 'Shadow banks intermediate credit through a wide range of securitization and secured funding techniques such as asset-backed commercial paper (ABCP), asset-backed securities (ABS), collateralized debt obligations (CDOs) and repurchase agreements (repos) (Pozsar et al. 2010: 1.) SB is thus characterised by its relationship with credit origination funded by other market-based funds rather than traditional deposit-taking. The authors also identified the intermediation steps and participating institutions involved in SB. Based on the map of activities, they identified three SB groups: 1) the government-sponsored subsystem, which is typical only for

the US, as it is related to the three US government-sponsored enterprises<sup>1</sup>; 2) the internal SB subsystem, where the whole process takes place within a bank holding company, including a traditional bank that grants loans and several other financial companies that conduct the securitisation and selling processes; and 3) the external SB subsystem, where even credit is granted through a non-bank financial intermediary. The main difference between the internal and external subsystems is that the second does not contain any institutions subject to the government's safety net, that is, the deposit insurance system and the central bank's lender-of-last-resort facility.

In the wake of the GFC, international organisations responsible for financial stability began working on a comprehensive definition of SB. The Financial Stability Board (FSB) – established in 2010 with the aim of monitoring the vulnerabilities of the global financial system and issuing recommendations for maintaining financial stability – has emphasised dealing with the SB system since its establishment. In 2011, the FSB (2011) issued a background note that described the main features of SB from a financial stability perspective and defined it as follows: ‘The system of credit intermediation that involves entities and activities outside the regular banking system’ (p. 2). This broad definition is entity- and activity-based. As a second step, the FSB narrowed the scope of SB, thereby emphasising the activity-based approach, when it stated that the authorities responsible for financial stability should focus on the institutions that can create systemic risk and/or regulatory arbitrage. This implies that Pozsar et al. (2010) started from an activity-based definition and then defined the institutional setup, whereas the FSB (2011) began with an entity-based definition and specified it based on activity-based aspects. International financial institutions and standard-setting bodies that are FSB members also use its definition (IMF 2014, Grillet-Aubert et al. 2016). In other words, the FSB definition has emerged as the widely accepted definition for official use.

However, several other definitions and approaches are used in the academic literature depending on the aim of the study. Nesvetailova (2018) distinguished between three different SB approaches. First, the entity-based approach draws from the FSB definition and is predominantly used by regulatory authorities. Second, the activity-based approach begins, not with the institution, but with the activity itself. Within this approach, several banking activities can be defined as SB activities, conditional on the fact that they are funded by non-core banking liabilities (Harutyunyan et al. 2015).<sup>2</sup> Third, the network-based approach is important for the interconnectedness of traditional and non-traditional banking activities (Abad et al. 2017, Guttman 2018).

<sup>1</sup> These enterprises (the Fannie Mae, the Freddie Mac, and the Ginnie Mae) were established to promote mortgage finance in the US. They were pioneers in the introduction and spread of securitisation.

<sup>2</sup> In line with this definition, the pre-GFC CEE FX loans funded by short-term foreign wholesale liabilities can also be defined as SB activities.

SB has a pejorative connotation. One of the main efforts of the FSB has been to initiate regulations that mitigate the systemic risk caused by the SB system and transform it into an appropriately regulated, stable, and resilient market-based finance system (FSB 2015a). By 2018, the FSB assessed that it had reached this goal (Carney 2017) and discontinued using the term SB. Instead, the term ‘non-bank financial intermediation’ (NBFi) began to be used for the same entities and activities (FSB 2018). However, owing to its importance from a financial stability perspective, the FSB continued to undertake regular NBFi analyses. Institutions responsible for financial stability, including the European Systemic Risk Board (ESRB), generally use the revised name. However, the use of the term SB has remained widespread in the academic literature.

### Shadow banking: measurement

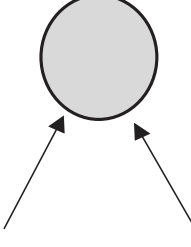
Notwithstanding the diverse approaches to defining SB, its measurement relies on an entity-based approach. In line with its mandate, the FSB developed a methodology to measure and analyse the SB system. However, in addition to the entity-based approach, it incorporated several activity-based items (FSB 2013). The FSB’s starting point is the monitoring universe of NBFi (MUNFI), which includes the entire financial sector except for central and commercial banks. Thereafter, it excludes institutions (insurance and pension) that do not participate in credit intermediation. The resulting measure is termed other financial intermediaries (OFIs) and is used as the broadest measure of SB systems (see Figure 1).

To obtain a narrow entity-based measure for the SB system, the FSB methodology deducts several entities from a broad measure of OFIs. These entities are uninvolved in credit intermediation and do not conduct maturity or liquidity transformations, leverage, or risk transfers. The most important institutions deducted by the FSB include the captive financial institutions and equity investment funds. Finally, the OFIs that are prudentially consolidated into a commercial bank are also deducted. The underlying logic is that these entities’ risks are monitored from the banking side, rendering double monitoring unnecessary (FSB 2019).

In 2015, the FSB (2015b) introduced an activity-based measure of the SB system, the so-called economic function (EF) approach. The EF-based measurement is not evaluated mechanically because of the lack of data on these functions; it is prepared by the national financial supervisory authorities using their expertise. Therefore, the FSB methodology represents a definite move from the entity-based approach towards the activity-based approach, which is more appropriate for analysing the risks and vulnerabilities of related institutions.

Figure 1

### Comparison of ESA financial institutions' subsectors with the SB measure of the FSB and ESRB

| ESA subsectors                                             | FSB starting point                                       | FSB broad measure                                   | FSB narrow measure 1                                                                 | FSB narrow measure 2 (economic narrowing)                                                                                                  | FSRB broad measure                |
|------------------------------------------------------------|----------------------------------------------------------|-----------------------------------------------------|--------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|
| S. 122<br>Deposit taking corporations except central bank  |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |
| S. 123<br>Money Market Funds (MMFs)                        |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |
| S. 124<br>Non-MMF investment funds (non-MMFs)              |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |
| S. 125<br>Other financial institution (OFIs) <sup>a)</sup> | Monitoring Universe of Non-bank Financial Intermediation | Other financial intermediaries (OFIs) <sup>a)</sup> | Excluded items: equity investment funds and OFIs consolidated into a commercial bank | Based on institutional approach and 5 economic functions  | Non-bank financial intermediation |
| S. 126<br>Financial auxiliaries                            |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |
| S. 127<br>Captive financial institutions                   |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |
| S. 128<br>Insurance corporations                           |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |
| S. 129<br>Pension funds                                    |                                                          |                                                     |                                                                                      |                                                                                                                                            |                                   |

a) The abbreviation OFI is used by both the FSB and by the ESA, although with different meanings. In the European context, we used the abbreviation OFI for ESA S.125 subsector.

Note: FSA: European System of Accounts; FSB: Financial Stability Board; FSRB: European Systemic Risk Board; SB: Shadow Banking. Source: Authors' own creation.

As the FSB comprises member countries with the largest and most advanced financial systems, which are also important for global financial stability, there is no other institution for which making such efforts to measure the SB system is worthwhile. The FSB covers eight EU countries<sup>3</sup>, and the remaining countries are less-dominant participants in the global and EU financial markets. Accordingly, the ESRB – the institution responsible for the financial stability of the EU – applies a broad entity-based approach, which is a less sophisticated and less expert- and work-intensive method for measuring the EU's SB system. The ESRB (2016)'s measurement approach is based on financial accounts and monetary statistics, both of which use the method prescribed in the European System of Accounts (ESA) (Eurostat 2013). However, at the EU level, data collection faces several limitations. The financial accounts of individual countries have different levels of separation because several countries lack sufficiently detailed data (Agresti–Giron 2018). In addition, the ESRB methodology does not exclude prudentially consolidated entities from the SB sector because of the lack of available data (Agresti–Brence 2017). Figure 1 shows a comparison of the FSB and ESRB measurement methodologies.

In addition to the FSB and ESRB methodologies, the European Banking Authority (EBA 2021) has also established its view on SB measurement. It aims to enable commercial banks to measure their large exposures to SB entities and the associated capital requirements. Notably, it neither seeks nor allows the measurement of the entire universe of the SB system.

Overall, the measurement of the SB sector is subject to several methodological and data availability constraints. Some international initiatives have attempted to overcome these shortcomings. Among these, the most important is the Data Gaps Initiative (DGI-2) of the G20, conducted by the International Monetary Fund (IMF) and the FSB (Heath 2013), which aims to further disaggregate the ESA (2010) subsectors and introduce the related data provision. According to the DGI-2 Sixth Progress Report (FSB–IMF 2021), this work is still in progress.

Harutyunan et al. (2015) suggested an alternative measure of SB systems. They distinguished between the core and non-core liabilities of banks, wherein the two represent traditional deposits and wholesale market-based funds, respectively. Non-core liabilities are those that fund SB activities. The premise is that all institutions that participate in the credit granting process can issue non-core liabilities, including deposit-taking commercial banks; thus, the liability-based measure is more appropriate than the entity-based approach.

This study did not aim to explore data measurement issues for the entire EU. In general, the available statistical data on other financial intermediaries in European countries are often insufficiently granular for a deeper SB investigation (Hodula et al. 2020). In this study, we focused on the CEE region. Researchers who have attempted

<sup>3</sup> Belgium, France, Netherlands, Ireland, Luxembourg, Italy, Germany, and Spain.

to build and analyse a CEE SB dataset have used an entity-based approach that is marked by data distortion problems. Apostoai-Bilan (2020) used two types of SB-measuring proxies: (1) the FSB/ESRB broad measure, but without money market funds (MMFs); and (2) a narrower measure of the first, excluding non-MMFs. The problem with this approach is that MMFs and some non-MMFs are part of the SB system. Moreover, the study does not exclude the captive sector from Hungarian data, which provides a misleading picture of the size of the Hungarian SB system. Hodula (2022) compared the old and new EU member states' SB systems, wherein the new member states comprised those that joined the EU in 2004 and 2007, including Malta and Cyprus. His approach implements the FSB broad measure with some corrections. None of the above-mentioned authors have published their datasets.

The next section focuses on the development of the dataset. Our approach was entity-based; however, we successfully narrowed down the FSB/ESRB broad measure by combining multiple data sources.

### **Methodology for compiling the new dataset for CEE countries**

Our main data sources, in line with the ESRB methodology, were the Eurostat financial accounts and monetary statistics [1]. However, we complemented instances of missing data with other national sources, such as central banks, financial supervisory authorities, and national associations. The data sources used for database compilation are listed in Appendix Table A1.

The starting point for data compilation was the ESRB's broad definition (S.123–S.127); however, we imposed several corrections to compile a more appropriate dataset for comparative analysis. The corrections were in line with the FSB's entity-based narrowing-down approach. However, they were much less complete owing to data availability, which implies that our CEE SB measure can be positioned between the FSB's narrow entity-based definition and the ESRB's broad definition. The following steps were taken to correct the Eurostat data to compile our SB dataset:

1. The ESRB does not filter out equity funds from its entity-based SB data. However, its SB (or later, NBF) reports include an equity market analysis to separate equity market trends from SB trends. In line with the SB definition and FSB deductions, we decreased the value of assets managed by non-MMF investment funds through equity investments because these assets were not involved in credit intermediation. We deducted equities from not only equity funds but also mixed and absolute return funds.
2. The Estonian financial accounts did not contain separate data for MMFs. Nevertheless, the other data on the Estonian SB system were available. Accordingly, our dataset is likely to have underestimated the size of Estonian SB.

3. Captive financial institutions (S.127) are excluded from the FSB's narrow dataset but included in the ESRB's broad data. Generally, captives represent a marginal part of SB and mainly engage in intra-group transactions. Moreover, only a few countries have disaggregated the data for this segment. However, in the case of Hungary and Austria, captives represent a very high asset volume.<sup>4</sup> We deducted the assets of captives from the Austrian and Hungarian SB data in line with Koroknai–Lénart–Odorán (2011), who demonstrated that Hungarian captives have about a zero net lending capacity and are not connected to financial markets.
4. For Slovakian MMFs, we found data inconsistencies in the Eurostat database. The total assets of the MMFs jumped from 984 million euros in 2002 to 5,881 million euros in 2003 and 6,992 million euros in 2004, followed by a return to 1,093 million euros by 2005. The Slovakian central bank has published data on MMFs since 2004, disclosing a figure of 882 million euros. We replaced the Eurostat data for 2004 with that of the central bank, whereas for 2003, we averaged the 2002 and 2004 data.
5. In contrast to developed countries, the SB systems of the CEE region are dominated by financial corporations engaged in lending (FCLs; Bethlendi–Méró 2020a). Accordingly, we collected data on this sub-sector S.125. Of the CEE11, we found relevant data for eight countries.

As peer countries, we choose Austria, France, and Germany, three core EU countries that are home to financial institutions with dominant market shares in CEE financial systems. Deloitte's (2019) data show that Austrian banking groups have the largest CEE presence, followed by Italian and French institutions. Owing to the home country problem of the Italian banking sector<sup>5</sup>, we replaced Italy with Germany as a peer country. However, after the GFC, the CEE market share of German banks decreased substantially because of the significant deleveraging of their activities. Furthermore, Scandinavian banking systems play a dominant role in the Baltic states. However, as their presence is minimal in the other eight countries, we excluded them. Of the three countries, Germany and France, as FSB member states, had more precise SB data. However, to conduct an accurate comparison, we constructed their data using the same methodology used to measure the CEE SB system.

Academic researchers and market players frequently investigate banking sector ownership. However, there is no available information on SB or OFIs' ownership. Therefore, we chose peer countries based solely on banking sector data.

<sup>4</sup> Within the EU, Luxembourg (Duclos–Morhs 2017) and Belgium (Durant–Cappoen 2017) show similar patterns. In line with the FSB's definition, both countries deduct the captives' assets from SB assets.

<sup>5</sup> The GFC and the following Eurozone sovereign debt crisis rendered the Italian banking sector vulnerable. As a result of the restructuring efforts, capital adequacy was strengthened and the non-performing ratio of Italian banks decreased below 10% by 2018. However, the Italian banking sector continued to be in the high non-performing loan (NPL) countries' category of the European Central Bank (ECB 2019).

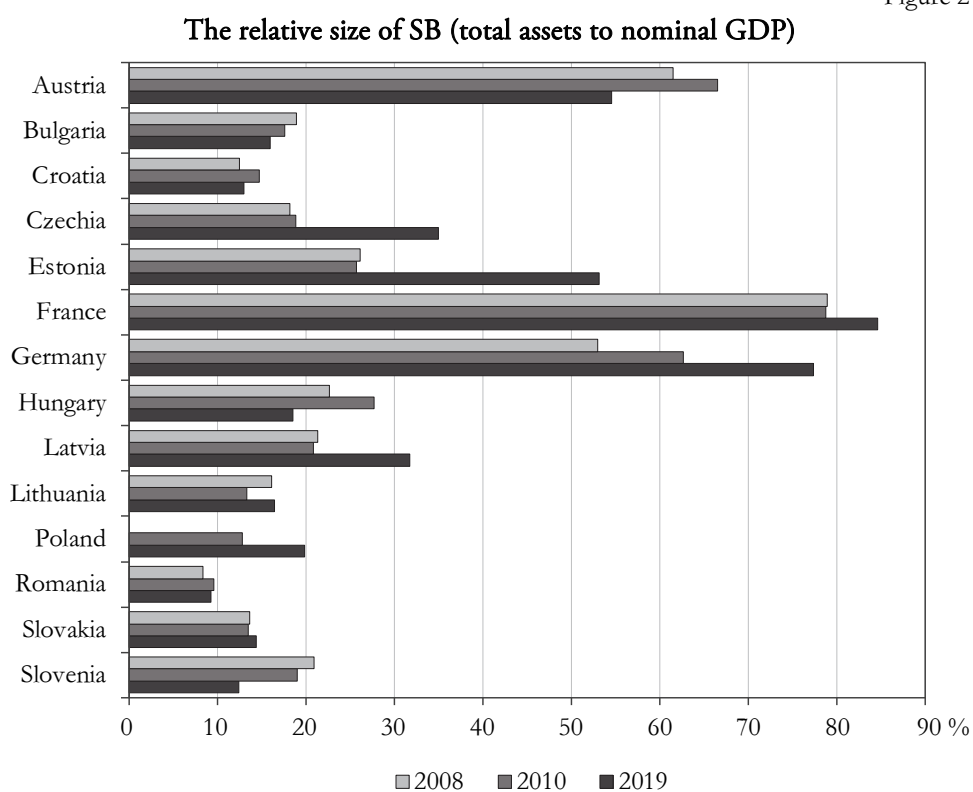


## Main characteristics of the CEE SB system

In general, CEE is not a homogenous region in terms of the level of economic development, monetary policy (euro era member or not), fiscal policy (e.g. level of redistribution/debt), income, or wealth inequalities (Kocziszky et al. 2018). This study presented some structural heterogeneity issues in the financial sector. However, a relatively high level of integration of the CEE financial sector into developed markets was observed.<sup>6</sup>

The data showed that the relative size of the CEE SB system is small. Since 2008, some catching-up processes have been observed in only three CEE countries. The other SB systems in the CEE region have remained underdeveloped.

Figure 2



Note: SB: shadow banking.

Source: Sources listed in Appendices 1, data available in [Internet appendix](#).

<sup>6</sup> For instance, through foreign ownership in the banking sector (Bethlendi–Mérő 2020b) or interrelatedness among the CEE and global stock markets (Hung 2022).

The structures of CEE SB systems differ significantly from those of developed countries in Europe. The only similarity is that MMFs have played a weak and declining role in both regions because of regulatory changes.<sup>7</sup> Notably, MMFs played a more significant role in the pre-GFC period in Croatia, Hungary, Romania, Poland, and Slovakia. After the GFC, they remained significant only in Croatia and Poland. MMFs' role remained marginalised in the rest of the CEE countries. Moreover, non-MMFs, without equity investments, represented a much smaller share in the financial intermediation and SB of the CEE11 than in developed countries, resulting from underdeveloped CEE capital markets and the related assets management markets. After the GFC, some catching-up processes were observed in this field (Table 1).

Table 1

**The structure of the SB system**

| ESA categories<br>Countries | (%)  |          |      |       |      |          |      |       |      |          |      |       |
|-----------------------------|------|----------|------|-------|------|----------|------|-------|------|----------|------|-------|
|                             | 2008 |          |      |       | 2010 |          |      |       | 2019 |          |      |       |
|                             | MMFs | Non-MMFs | OFIs | Total | MMFs | Non-MMFs | OFIs | Total | MMFs | Non-MMFs | OFIs | Total |
| Austria                     | 2    | 54       | 44   | 100   | 1    | 53       | 46   | 100   | 0    | 59       | 41   | 100   |
| France                      | 26   | 26       | 48   | 100   | 23   | 30       | 48   | 100   | 15   | 36       | 49   | 100   |
| Germany                     | 1    | 50       | 49   | 100   | 1    | 51       | 48   | 100   | 0    | 67       | 33   | 100   |
| Average developed           | 10   | 43       | 47   |       | 8    | 45       | 47   |       | 5    | 54       | 41   |       |
| Bulgaria                    | NA   | 1        | 99   | 100   | NA   | 1        | 99   | 100   | 0    | 9        | 91   | 100   |
| Croatia                     | 2    | 14       | 84   | 100   | 15   | 7        | 78   | 100   | 0    | 42       | 58   | 100   |
| Czechia                     | 7    | 10       | 82   | 100   | 6    | 13       | 81   | 100   | 0    | 23       | 77   | 100   |
| Estonia                     | NA   | 8        | 92   | 100   | NA   | 7        | 93   | 100   | NA   | 9        | 91   | 100   |
| Hungary                     | 13   | 21       | 66   | 100   | 18   | 24       | 58   | 100   | 1    | 47       | 52   | 100   |
| Latvia                      | 2    | 1        | 97   | 100   | 3    | 3        | 94   | 100   | 0    | 3        | 97   | 100   |
| Lithuania                   | 0    | 1        | 99   | 100   | 1    | 3        | 96   | 100   | 0    | 7        | 93   | 100   |
| Poland                      | 5    | 36       | 58   | 100   | 8    | 39       | 53   | 100   | 0    | 50       | 50   | 100   |
| Romania                     | 1    | 2        | 97   | 100   | 10   | 5        | 85   | 100   | 0    | 24       | 76   | 100   |
| Slovakia                    | 16   | 16       | 68   | 100   | 19   | 17       | 64   | 100   | 0    | 41       | 59   | 100   |
| Slovenia                    | 0    | 7        | 93   | 100   | 0    | 9        | 91   | 100   | 2    | 15       | 83   | 100   |
| Average CEE11               | 5    | 11       | 85   |       | 9    | 12       | 79   |       | 0    | 25       | 75   |       |

*Note:* ESA: European System of Accounts; MMFs: money market funds; OFIs: other financial intermediaries; SB: shadow banking; CEE11: eleven Central and Eastern European countries.

*Source:* Sources listed in Appendix Table A1, data available in [Internet appendix](#).

<sup>7</sup> To reduce the risks arising from the SB activities of MMFs, the EU adopted Regulation 2017/1131. According to this regulation, MMFs must comply with much stricter investment, risk management, and disclosure rules entailing a radical decline in their numbers and assets.

Based on the statistics of the European Fund and Asset Management Association [2], the composition of non-MMFs is country-specific, with bonds and multi-asset funds mostly dominating this segment. Hungary is an outlier in terms of its large real estate funds. Securitisation is of minimal importance in this region. According to a survey by the World Bank (2019), there was no residential real estate loan securitisation in the region between 2011 and 2016. The securitisation of small and medium-sized enterprise (SME) loans in the EU, and thus, in the region, was evaluated by the European Investment Bank (EIB) for 2004–2015. The EIB placed eight CEE11 countries into the ‘minimally active market’ category, which implied that there was essentially no SME loan securitisation in these countries, whereas Bulgaria, Czechia, and Poland were placed into the ‘less active market’ category (EIB 2017). In line with this, according to David–Sebesta (2007), the first securitisation of a banking portfolio in the CEE region was the joint issuance of the Czech and Polish Raiffeisen banks in 2006 when they securitised SME loans worth 450 million euros. Securitisation plays a special role in Poland, where, primarily, non-performing assets are securitised, and the resulting securities are purchased by investment funds specialised in securitisation (Buszko–Krupa 2016). Thus, the debt collection market in Poland operates through these special investment funds rather than debt collection companies.

Table 2

### Loans and total assets of OFIs compared with the banking sector

(%)

| Countries         | 2008  |              | 2010  |              | 2019  |              |
|-------------------|-------|--------------|-------|--------------|-------|--------------|
|                   | Loans | Total assets | Loans | Total assets | Loans | Total assets |
| Austria           | 3     | 10           | 3     | 12           | 2     | 12           |
| France            | 6     | 15           | 7     | 14           | 10    | 14           |
| Germany           | 6     | 8            | 6     | 10           | 10    | 11           |
| Average developed | 5     | 11           | 5     | 12           | 7     | 12           |
| Bulgaria          | 18    | 20           | 11    | 17           | 13    | 15           |
| Croatia           | 9     | 10           | 7     | 10           | 7     | 7            |
| Czechia           | 15    | 15           | 12    | 15           | 11    | 20           |
| Estonia           | 18    | 18           | 15    | 17           | 26    | 49           |
| Hungary           | 16    | 14           | 15    | 14           | 13    | 12           |
| Latvia            | 16    | 16           | 10    | 12           | 32    | 42           |
| Lithuania         | 17    | 20           | 11    | 14           | 15    | 23           |
| Poland            | NA    | NA           | 2     | 8            | 5     | 11           |
| Romania           | 18    | 16           | 13    | 12           | 15    | 15           |
| Slovakia          | 16    | 10           | 12    | 10           | 10    | 9            |
| Slovenia          | 15    | 15           | 13    | 12           | 11    | 12           |
| Average CEE11     | 16    | 15           | 11    | 13           | 14    | 20           |

*Note:* OFIs: other financial intermediaries; NA: not available; CEE11: eleven Central and Eastern European countries.

*Source:* Sources listed in Appendix Table A1, data available in [Internet appendix](#).

In the context of the relative underdevelopment of the asset management market, OFIs play a more influential role in the region's SB system than in developed countries, wherein OFIs include special institutions that participate in securitisation and FCLs. In CEE countries, FCLs dominate OFIs. Comparing OFIs based on not only their total assets but also their loan portfolios, the structural differences between developed European countries and the CEE11 become evident (Table 2). In developed countries, the loan volume and total assets of OFIs represent, on average, 5–7% and 11–12% of those of banks, respectively. In CEE countries, OFIs are more important and involved in lending to a greater extent.

## Conclusions

To analyse and compare the SB system of the CEE region, we constructed a new annual dataset for eleven CEE and three developed Western EU member states for 2004–2019. We adopted an entity-based measurement approach. However, to refine this approach, we narrowed the scope of the entities subject to data availability. The more risk- and activity-based approaches require additional qualitative information, which, in line with FSB practices, can only be compiled by supervisory authorities.

The preliminary data analysis showed that the region's SB system had already been established and started to grow prior to the GFC. However, its present size is much smaller, and its structure is significantly different from that of the SB systems of developed European countries. In practice, the securitisation of loans failed to gain ground in the region, except for a few transactions in certain countries. Instead, OFIs originating loan-type receivables (credit, leasing, factoring, and debt management) have dominated the sector. The importance of investment funds falling within the scope of SB is also below the level of developed countries, and the instruments that represent developed countries' SB activity pursued by their asset management industries also vary.

The public availability of our compiled data can facilitate a more in-depth analysis of the financial sector of the CEE region, including the SB system. Potential directions for further research may entail the investigation of the interconnectedness of banking and SB systems, the region-specific structural- and risk-based characteristics of the CEE SB system, and the country-specific differences within the CEE region.

## Appendix

Table A1

## Description and sources of the SB dataset

| Countries | Banks (S122) |       |              |           |                 | MMFs S123 |       |              |           |                  |
|-----------|--------------|-------|--------------|-----------|-----------------|-----------|-------|--------------|-----------|------------------|
|           | Loans        | Bonds | Total assets | Period    | Source          | Loans     | Bonds | Total assets | Period    | Source           |
| Austria   | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 2003–2019 | Eurostat         |
| Bulgaria  | x            | x     | x            | 2006–2019 | BNB             |           |       | x            | 2012–2019 | BNB              |
| Croatia   | x            | x     | x            | 2001–2019 | Eurostat        | x         | x     | x            | 2002–2019 | HNB              |
| Czechia   | x            | x     | x            | 2008–2019 | Eurostat<br>CNB | x         | x     | x            | 2004–2019 | CNB              |
| Estonia   | x            | x     | x            | 1995–2019 | Eurostat        |           |       |              |           |                  |
| France    | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 1995–2019 | Eurostat         |
| Germany   | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 1995–2019 | Eurostat         |
| Hungary   | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 1995–2019 | Eurostat         |
| Latvia    | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 1995–2019 | Eurostat         |
| Lithuania | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 1995–2019 | Eurostat         |
| Poland    | x            | x     | x            | 2010–2019 | KNF             |           |       | x            | 2008–2019 | IZFA             |
| Romania   | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 2007–2019 | Eurostat         |
| Slovakia  | x            | x     | x            | 1995–2019 | Eurostat        | x         | x     | x            | 1995–2019 | Eurostat,<br>NBS |
| Slovenia  | x            | x     | x            | 1995–2019 | BSI             | x         | x     | x            | 2006–2019 | ECB              |

*(Table continues the next page.)*

(Continued.)

|           | Non-MMF investment funds (S124) |          |       |              |                        | OFIs (S125–S127) |       |       |              |           |                   |
|-----------|---------------------------------|----------|-------|--------------|------------------------|------------------|-------|-------|--------------|-----------|-------------------|
|           | Loans                           | Equities | Bonds | Total assets | Period                 | Source           | Loans | Bonds | Total assets | Period    | Source            |
| Austria   | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat modified |
| Bulgaria  | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Croatia   | x                               | x        | x     | x            | 2002–2019              | Eurostat         | x     | x     | x            | 2001–2019 | Eurostat          |
| Czechia   | x                               | x        | x     | x            | 1995–2016<br>2004–2019 | Eurostat<br>CNB  | x     | x     | x            | 1995–2016 | Eurostat          |
| Estonia   | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| France    | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Germany   | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Hungary   | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat modified |
| Latvia    | x                               | x        | x     | x            | 2001–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Lithuania | x                               | x        | x     | x            | 2003–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Poland    | x                               | x        | x     | x            | 1997–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Romania   | x                               | x        | x     | x            | 1998–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Slovakia  | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |
| Slovenia  | x                               | x        | x     | x            | 1995–2019              | Eurostat         | x     | x     | x            | 1995–2019 | Eurostat          |

(Table continues the next page.)

*(Continued.)*

|           | FCLs                 |           |        |
|-----------|----------------------|-----------|--------|
|           | Loans / total assets | Period    | Source |
| Austria   |                      |           |        |
| Bulgaria  | x                    | 2007–2019 | BNB    |
| Croatia   | x                    | 2007–2019 | HANFA  |
| Czechia   | x                    | 2005–2019 | CNB    |
| Estonia   | x                    | 2001–2019 | EeP    |
| France    |                      |           |        |
| Germany   |                      |           |        |
| Hungary   | x                    | 2001–2019 | MNB    |
| Latvia    | x                    | 2009–2019 | LB     |
| Lithuania | x                    | 2015–2019 | BL     |
| Poland    |                      |           |        |
| Romania   |                      |           |        |
| Slovakia  | x                    | 2007–2019 | NBS    |
| Slovenia  |                      |           |        |

*Note:* MMF: money market funds; OFIs: other financial intermediaries; FCLs: financial corporations engaged in lending; BNB: Bulgarian National Bank; CNB: Czech National Bank; KNF: Komisja Nadzoru Finansowego (Polish Financial Supervisory Authority); BSI: Banka Slovenije; IZFA: Izby Zarządzających Funduszami i Aktywami (Polish Chamber of Fund and Asset Management); ECB: European Central Bank; HNB: Hrvatska narodna banka (Croatian National Bank); HANFA: Hrvatska Agencija za Nadzor Financijskih Usluga (Croatian Financial Services Supervisory Agency); EeP: Eesti Panga (National Bank of Estonia); MNB: Magyar Nemzeti Bank (Hungarian National Bank); LB: Latvijas Banka (Bank of Latvia); BL: Bank of Lithuania (Lietuvos Bankas); NBS: National Bank of Slovakia.

## Internet appendix

### CEE shadow banking dataset by entity type (in EUR)

Table 1. Deposit taking corporations, except the Central Bank

- 1.1. Total financial assets/liabilities
- 1.2. Debt securities
- 1.3. Loans

Table 2. Money market funds

- 2.1. Total financial assets/liabilities
- 2.2. Debt securities
- 2.3. Loans

Table 3. Non-MMF investment funds

- 3.1. Total financial assets/liabilities
- 3.2. Debt securities
- 3.3. Loans
- 3.4. Equity

Table 4. Other financial intermediaries (insurance companies and pension funds excluded), financial auxiliaries, captive financial institutions (excluded at Austria and Hungary), and money lenders

- 4.1. Total financial assets/liabilities
- 4.2. Debt securities
- 4.3. Loans

Table 5. Financial corporation engaged in lending

- 5.1. Total financial assets/liabilities
- 5.2. Debt securities
- 5.3. Loans



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